

1           **An Overview of Global Renewable Energy Trends and Current**  
2           **Practices in Pakistan—A Perspective of Policy Implications**

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4           **Abstract**

5           Sustainable, efficient and affordable energy supply embraces a strong relationship with  
6           socio-economic development, especially in developing countries. Pakistan has been facing an  
7           energy crisis in the form of expensive electricity generation, by largely depending upon fossil  
8           fuels and experiencing power shortages. This paper offers a thorough analysis of Pakistan's  
9           renewable energy (hereinafter RE) potential and current practices, in trying to meet its energy  
10          demands. There is a limited academic discussion available concerning the utilisation of RE  
11          resources of Pakistan to produce cost-effective and cost-competitive energy, including the  
12          formulation of pertinent laws and policies. This study adopts qualitative means, to investigate  
13          global trends and current practices in renewables, followed by concrete observations and  
14          recommendations to improve the situation in Pakistan. The objective of the study is, therefore, to  
15          establish the significance of renewables and to examine possible solutions available to the  
16          government of Pakistan, in addressing its energy crisis. The study concludes by suggesting that,  
17          there is an urgent need to follow the global trend in replacing conventional energy methods with  
18          the country's extensive RE resources, in order to ensure sustainable economic security and  
19          growth.

20          **Keywords:** Total energy mix in Pakistan; Current renewable energy; Renewable energy  
21          potential; Global trends; Policy implications

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## 22 1. Introduction

23 Energy is one of the necessities of any country, which is essential in promoting  
24 socioeconomic prosperity. Nowadays, with climate change concerns, it is also vital to switch  
25 from conventional energy source, to renewable alternatives. Every economic and social sector  
26 has specific energy demands, whether in the developed or underdeveloped countries of the world  
27 [1]. It is, thus, important to maintain efficiency in terms of supply and demand, while also  
28 considering efficient, environmental-friendly, cost-effective and renewable sustainable energy  
29 sources. Many of the developed countries worldwide have prioritised switching to utilising their  
30 RE resources, in meeting their energy demands more efficiently. Nonetheless, despite facing  
31 energy inefficiency and crisis, Pakistan has not yet balanced its energy mix with an appropriate  
32 contribution from renewables and is still dependent on traditional energy-producing sources, i.e.,  
33 fossil fuels and coal-based power plants. There are various reasons for this situation;  
34 non-utilisation of indigenous resources due to the country's unstable economic situation, lack of  
35 planning and above all, less than ideal policy implications towards sustainable and RE sources  
36 [2]. Statistics indicate 147 GW currently installed capacity is being derived from renewable  
37 sources worldwide [3-4], [5]. Unfortunately, Pakistan still depends mainly on non-renewables to  
38 meet its energy demands [2], which signifies unsustainable, expensive and limited policy  
39 implications for the country's stakeholders, which suggests the necessity for a rapid shift toward  
40 the sustainable exploitation of RE resources. In addition to the poor policy implications,  
41 increased energy demand, coupled with an increasing population and lack of innovation as well  
42 as technological advancement, have added considerably to the energy crisis in the country [6].

43 Independent Power Producers (IPPs) contribute about 50% of overall electricity generation in  
44 Pakistan [7], this primarily deriving from traditional energy resources, i.e., coal-fired plants, oil  
45 and gas and thus, producing relatively expensive electricity [8]. The power sector in Pakistan  
46 significantly relies on thermal energy production. There are almost 20% distribution and  
47 transmission losses recorded, which represents an inefficient production and distribution system  
48 in the country [9]. The point of concern is why energy prices are continuously increasing and the  
49 likelihood that, supply will fail to meet demand, withing approximately two years. This  
50 situation exists because despite following the global trends in utilising the country's renewables,

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51 succeeding governments have still been considering short-term solutions, since the 1980s  
52 [10]–[11]. In the meantime, many energy-related policies have been introduced in the country.  
53 National policy has encouraged participation from the private sector, by providing attractive  
54 incentives and assurances but most of these mainly are still invested in thermal energy  
55 production [10], [12]–[15], confirming a shift in Pakistan's energy mix from the hydel in 1971 to  
56 thermal energy production, as of this moment [16]. Statistical data reveals that, more than 55%  
57 of the local natural gas and three-quarters of oil reserves, have already been consumed [17].

58 Although, the government of Pakistan has initiated a move to decrease its over-dependence  
59 on fossil fuels, replacing them with the renewables to overcome its power deficiency, the  
60 transition is slow and further progress is required [1]. The demand and supply gap and expensive  
61 energy production, have affected not only the livelihood of the population but has also slowed  
62 down economic growth in Pakistan [18]. The per capita energy demand consumption in Pakistan  
63 has increased during the last decade from 445.3 kgoe to 481.62 kgoe [19]. The modern world is  
64 heading toward more efficient, sustainable and cost-effective energy production, imperative that  
65 Pakistan exploits its RE, i.e., solar, wind, and biomass, as rapidly as possible.

66 Pakistan possesses significant RE resources, which would be more than enough to meet its  
67 energy demand [20]. In 2006, Pakistan's government announced a RE policy for the first time,  
68 aimed at shifting its energy dependency from traditional to modern RE resources, through  
69 exploiting its indigenous resources, such as wind and solar [21]. Pakistan has designed an  
70 institutional framework to administer and promote energy production from the renewables [22].  
71 To date, however, it has faced many challenges in achieving its objectives [1], which needs to be  
72 addressed by the appropriate government policies, in order to bring a sustainable and  
73 environment-friendly future in renewable-based power generation.

74 China is investing a significant amount, (62 billion dollars) in Pakistan, under the China  
75 Pakistan Economic Corridor (CPEC), which is almost equal to 2/3rds of Pakistan's total foreign  
76 debt [23]. There is limited literature available regarding the potential, current practices, and  
77 prospects of growth in the RE sector of Pakistan. Few studies have been conducted, either by the  
78 government of Pakistan or in coordination with international organisations, such as the  
79 International Resource Group (IRG) (2007) [24], the World Bank (2014) [25], Japan's

80 International Cooperation Company (2015) [26], the energy component of Pakistan's Planning  
81 Commission (2017) [27], the Atomic Energy Commission of Pakistan (2017) [28] and the Water  
82 and Power Development Authority (WAPDA) of Pakistan (2019) [29]. Similarly, only a few  
83 academic studies can be found, which specifically focus on the RE situation in Pakistan, such as  
84 Shah (2014) [30], Rauf (2015) [31], Mirza (2017) [32], and Hussain (2017) [33]. Such studies as  
85 there are, however, have concentrated on either criticising the current energy situation or  
86 comparing it with that of the past, without learning lessons from the developed countries and  
87 suggesting appropriate policy measures to the government and other stakeholders. This situation  
88 is the justification of this study.

89 Pakistan offers a unique case of a country which experiences energy shortages and even  
90 crisis, meanwhile spending much on the country's other development sectors, such as various  
91 projects under CPEC, including energy generation through coal power plants, yet ignoring the  
92 RE sector, despite having abundant potential and RE strength. There are around 22 energy  
93 projects comprising about 14,000 MW according to the present plan with an estimated cost of  
94 US\$ 27 billion. These projects mainly include coal, but also include solar, wind, hydel, imported  
95 fuel and transmission lines as well. The result of the aforementioned is that, the objectives of this  
96 study include highlighting the significance of producing energy from renewable sources,  
97 examining global trends and current practices or priorities of the government or the relevant  
98 departments in Pakistan, in addressing finding the optimal solution of the energy crisis on the  
99 one hand and advocating a need to produce cost-effective, sustainable and environment-friendly  
100 energy by exploiting country's renewable resources, on the other hand. The study also provides  
101 guidelines about how various policies may be devised to replace current arrangements, the later  
102 having to be relatively ineffective. The findings of the study offer forward thinking and engage  
103 the attention of policymakers and various stakeholders through concrete observations and  
104 recommendations. The statistical data relating to the energy sector in Pakistan is not up to date  
105 [34], which inhibits accurately measuring the origins of slow progress in institutional and policy  
106 reforms in this domain.

## 107 **2. Overview of Global Energy Mix**

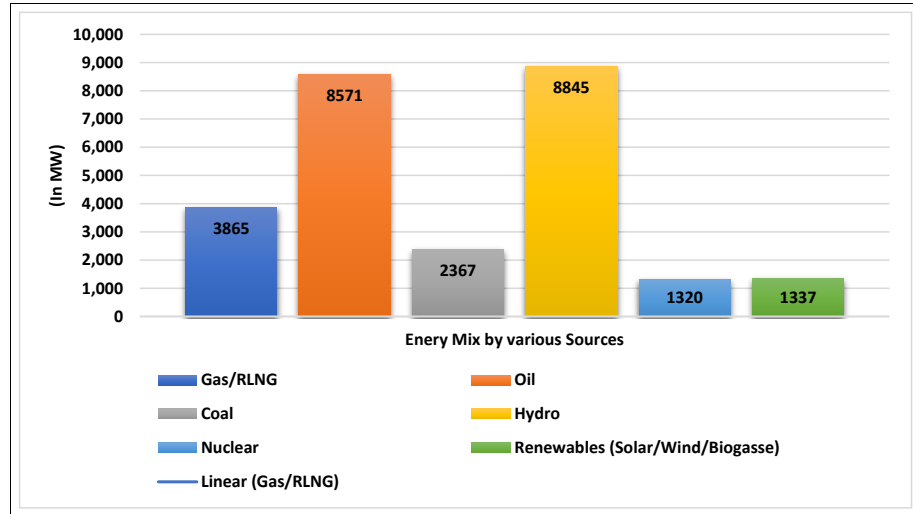
### 108 **2.1. Energy Mix in Pakistan**

109 Pakistan has extended its installed energy capacity to 34,282 MW by 2019 [35], however,  
110 the country has been facing energy shortfall of around 3000-6000 MW in recent years. The total  
111 energy mix in Pakistan represents around 37% of the energy produced through fossil fuels,  
112 which represents expensive energy and unstable pricing, due to the instability in oil prices. The  
113 primary energy sources of the country include oil, gas, hydropower, coal, and nuclear energy  
114 [36], which represent non-renewables. Its power usage increased from an approximate value of  
115 58.06 million tonnes of oil equivalent (Mtoe) to 70.27 Mtoe, from 2006 to 2015, respectively  
116 [37]. From the sources cited above, oil and natural gas contribute most to energy production, i.e.,  
117 43% and 36% respectively, of the total energy production. The national natural gas reserves have  
118 been extensively exploited and decreased from 31 trillion standard cubic feet (Tscf) to 23.64  
119 Tscf, from 2009 to 2014 [38], which indicates an increased share in the country's overall energy  
120 mix. Furthermore, in 2016, Pakistan signed an agreement with Qatar to import 3.75 million  
121 tonnes of Liquefied Natural Gas (LNG) per annum, for a period of 15 years [36].

122 Oil's contribution in overall primary energy supply (OPES) has continuously increased  
123 from 28.27% of OPES in 2006 to 32.04% in 2011 and then 34.42% in 2015, which represents  
124 around a 4.5% increase in annual oil consumption by the country [39]. Oil, coal, natural gas,  
125 hydro, nuclear, renewables, and imported electricity, also add to Pakistan's energy mix. Energy  
126 from biomass contributes significantly to the energy mix; a report by the International Energy  
127 Agency (IEA) mentioned that, around 105 million people in Pakistan rely on conventional  
128 biomass energy, which is equal to a sum of 8.2 Mtoe of imported electricity (mainly imported  
129 from Iran) and LPG [40]. It is also noteworthy that, a nuclear energy project of 2880 MW is  
130 under construction in Pakistan [28], which will significantly promote 'clean energy' in the  
131 country. Presently, the energy mix in Pakistan comprises mainly (as shown in Figure 1) gas or  
132 RLNG, oil, hydro, nuclear and coal-based power plants, with gas/RLNG accounting for 3865  
133 MW, oil (8571), coal (2367), hydro (8845), nuclear (1320), and renewables add 1337 MW, in the  
134 national energy mix.

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**Figure 1. The share of Installed Capacity Mix by Source (as of March 2019) [41].**

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## 2.2. *Energy Mix in Other Countries of the World*

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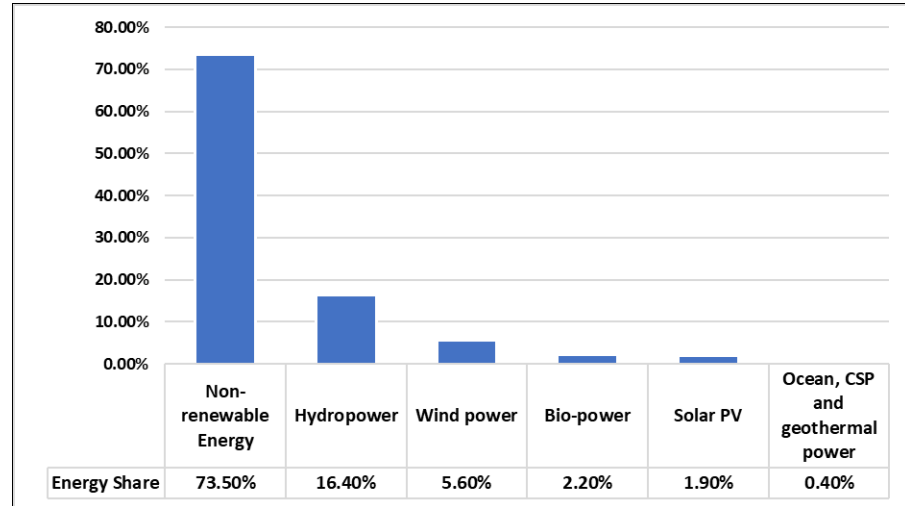
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Most of the countries across the globe are shifting their reliance from traditional energy sources to renewables, which is not only sustainable but also environmentally-friendly [42]. A significant contribution in the aggregate energy mix, however, as shown in Figure 2, still represents energy production from non-renewable sources, i.e., 73.50%. A report by the US energy information administration demonstrated that, total renewable power capacity worldwide has more than doubled in the last ten years, with an estimated power generation capacity of 2,195 GW and around 17 countries have produced more or less 90% of their electricity by utilising their RE sources [43], [44]. The report also mentioned that, the net addition in global energy production in recent years, includes 70% from renewables.

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**Figure 2. Share of RE in Global Electricity Production [44].**

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### 3. Global Trends Toward RE and Situation in Pakistan

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An increase in electricity generation by renewables in recent years signals a strong commitment to reducing carbon emissions and addressing climate change. The number of installed new solar power projects is more than the net additions by gas, coal and nuclear plants combined. China alone, has contributed around 45% of the world's total investment in RE in recent years, which includes 13 off-shore wind projects. This demonstrates the huge potential of the RE sources to produce energy, not in massive quantities but also being cost-effective and environment-friendly, which helps the world in its fight against climate change.

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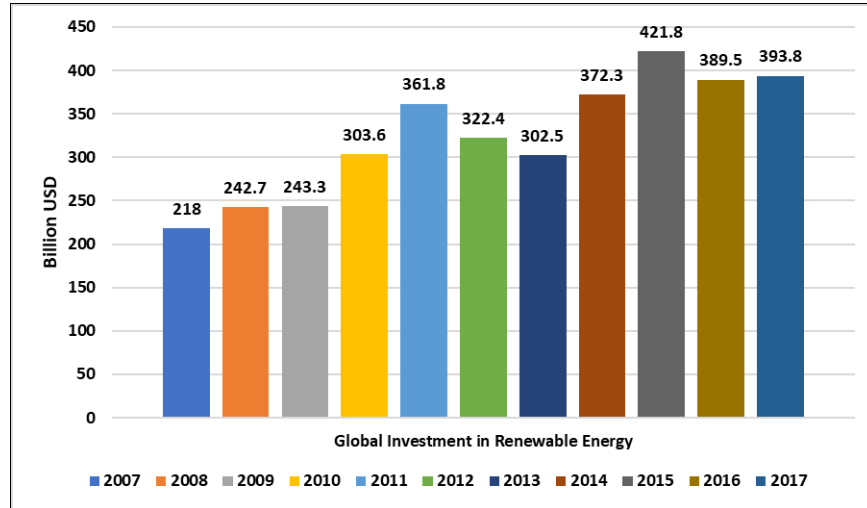
Figure 3 shows the global trends of investing in RE production from 218 billion USD in 2007, to 393.8 billion USD in 2017. These cheap and efficient energy generation sources have also attracted oil-rich countries such as the United Arab Emirates (UAE), to invest and produce more clean energy from renewables [45]. The various stakeholders, especially relevant government departments in the world, should continue to endorse this global momentum, by offering more financial, technological and administrative support to the private sector, to encourage investing in RE generation.

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**Figure 3. Global Trends in RE Investment in the Recent Years [46].**

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### **3.1. Energy Shift from Traditional to RE Sources Worldwide**

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The RE generation technology is cost-effective and cost-competitive, which explains its growing appeal. For example, since 2009, there has been a significant decrease in the solar PV module costs, by as much as 80%, with almost three-quarters being achieved from 2010 to 2017. Onshore wind energy costs fell almost a quarter, being as low as four cents of USD cents (USD 0.04)/kWh currently, and is projected to decline to three cents (USD 0.03)/kWh shortly [37]. In 2007, the average global weighted cost of energy produced by hydropower was recorded as five US cents (0.05 USD)/kWh and ten cents (0.10 USD)/kWh, from electricity produced by utility-scale solar PV projects [37]. The number of cities in the world which are powered by at least 70% of the RE has also been doubled, during the last decade [44].

In recent years, China played a leading role in shifting its focus from coal-based plants to RE sources, which showed a strong commitment to clean energy production and the achieving of the sustainable development goals under the Paris Agreement 2015 [47]. To this end, China has enacted a coal-ban over 28 cities. In addition, China's 13<sup>th</sup> Five-Year Plan also comprises numerous renewable heating-related targets, in fulfilling its commitment to building an



181 environmentally-friendly world [48]–[52]. China has also recently added the largest solar system  
182 to supplying its industrial needs [53]–[56].

### 183 **3.2. RE Potentials in Pakistan**

184 Solar energy is regarded as the most widely spread and most plentiful source of all the all  
185 RE sources. The estimated potential of solar PV power is around 1600 GW, about 80 times  
186 greater than the present energy produced by non-renewable sources in Pakistan; the currently  
187 installed capacity is only 400 MW [36]. Some solar energy plants are under consideration by the  
188 CPEC, that may be useful in exploiting the country's solar potentials, to produce cheap and clean  
189 energy. In addition, wind, biomass, and hydropower (60000 MW) also offer massive potential  
190 for energy production in the country [2]. Table 1 presents a summary of the existing RE sources  
191 in Pakistan.

192 **Table 1. Potential of RE Resources in Pakistan** [30], [36], [57].

Energy Resources	Energy Potential in Pakistan
Hydroelectric	The estimated total hydroelectric potential in Pakistan is 40000 MW, whereas, the installed capacity as at June 2017, was only 7,116 MW, which included the functioning of the river plants on canals and rivers on the southern plains, as well as high-head and storage-based schemes on mountainous streams in the north and low-head.
Wind	Pakistan possesses a wind power generation capacity of around 63000 MW but unfortunately, the present contribution towards the energy mix is quite nominal. Coastal Baluchistan and the southern areas of Sindh, have huge exploitable wind energy potential, with monthly average wind speeds above 7-8 m/s
Solar and Thermal	Pakistan is blessed with extensive solar (1600 GW) and thermal energy sources; southern Punjab, Sindh and Baluchistan provinces receive plentiful solar irradiation of more than 2 MWh/m <sup>2</sup> , as well as 3000 hours of sunshine annually.
Biomass	In Pakistan, the scope for generating energy from biomass is vital; the agricultural and livestock sector produces bagasse, animal waste, dung, and rice husk. In addition, the municipal solid waste management system produces an ample amount of usable methane gas or potential electricity, by utilising or disposing of dumps produced by the urban population in the country.

193 **3.3. Applications of RE Resources in Pakistan**

194 The availability of abundant RE resources in Pakistan is now more fully appreciated.  
195 These resources can be utilised for producing energy, in excess of energy demands. The plains  
196 and desert lands in the centre and glaciers and high mountains ranges in the northern region of  
197 Pakistan, provide great potential for installing solar and hydropower projects, respectively. In  
198 addition, southern Punjab, Baluchistan and Sindh provinces are rich in the wind power potential  
199 and the well-established sugar-refining industry and agricultural sector add to the RE capacity of  
200 the country.

201 The RE resources need to be explored, mapped and then exploited by the concerned  
202 departments of the country. To this end, the World Bank, under a project funded by the Energy  
203 Sector Management Assessment Programme (ESMAP), is closely collaborating with the  
204 Alternative Energy Development Board (AEDB) of Pakistan for assessment of the country's RE  
205 resources including wind, solar, biomass, geothermal and hydropower energy [58].

206 **3.4. Present Contribution by Renewables in Pakistan**

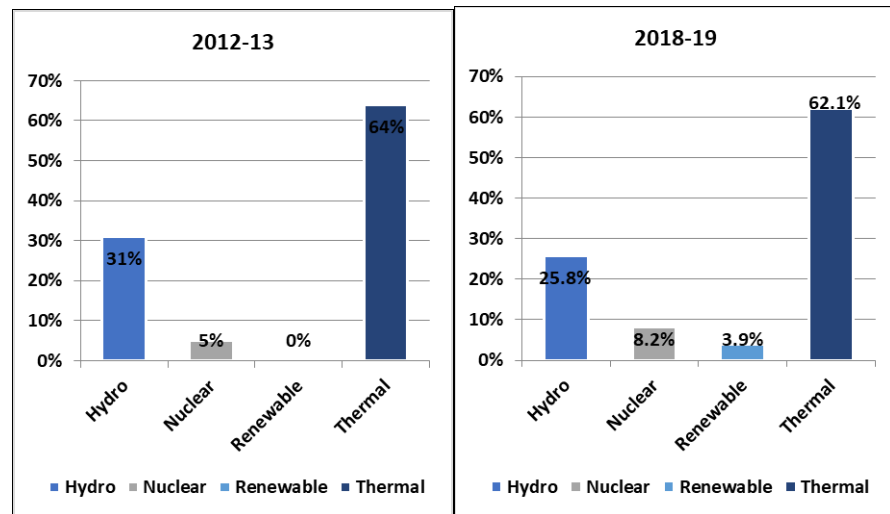
207 The potential for energy generation through renewables is acknowledged in Pakistan. The  
208 US National RE Laboratory (NREL) has conducted a research study which elaborates and  
209 classifies countries by solar radiation and wind power potential. According to the report, the  
210 areas of Baluchistan, Khyber Pakhtunkhwa and Sindh provinces, have more potential for  
211 producing energy from wind power. In contrast, many other parts are considered appropriate for  
212 power generation through the installation of solar PVs across the country [59], [60].

213 In Pakistan, many of the RE projects in recent years, including wind power projects, have  
214 been in the areas of Thatta, Jhimpir, and Gharo. Among these projects, 12 have been completed,  
215 connected to the national grid and are providing 590.5 MW. In addition, 36 wind projects,  
216 having a capacity of 1842.6 MW and 24 biogas plants, with 817.5 MW potential, are at different  
217 development stages but will eventually contribute to commercial production and grid system. In  
218 addition to these, four solar energy projects are also operational, which potentially add to the  
219 national grid, these being Quaid-E-Azam 1000 MW Solar Park (Bahawalpur), currently adding  
220 400 MW [61], the other three adding only 100 MW to the national grid of the country [7]. It is a

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221 matter of the fact that, Pakistan is still producing a considerable amount of electricity by thermal  
 222 sources (62.1%), while the total share from the renewables is relatively nominal [62]. Figure 4  
 223 explains and presents the current contribution to energy generation by RE sources in Pakistan,  
 224 together with a contrast of the situation in 2012-13, with that in 2018-19. It can be observed from  
 225 Figure 4 that, even after six years have passed, the contribution from thermal energy remains  
 226 almost unaltered, i.e. from 64% to 62.1%, and there is minimal improvement in the contribution  
 227 from other renewables, which is inadequate when compared to the RE-growth in other countries.  
 228 This six-year comparison also illustrates the government's priority, in posing questions as  
 229 regards progress in the sphere of RE in the country.



230  
 231 **Figure 4. Renewable's Share in Electricity Generation in Pakistan [36], [63], [41].**

232 **4. Policy Implications for RE**

233 **4.1. Policies Implemented by Various Countries, in Adopting RE**

234 By the end of 2018, more than 150 countries in the world had set targets for generating  
 235 electricity from RE sources, and around 145 countries had officially enacted, 'energy efficiency

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236 policies.' Table 2 presents a thorough overview of such policy developments in various countries  
237 across the world.

238 **Table 2. Policies implemented by Various countries to adopt RE**

Name of the Country	Description of the pertinent RE Polices
Canada	Awarded feed-in tariff (FIT) support to landfill gas, biogas, and solar PV projects in Ontario [44], [64].
China	Decreased FIT rates for utility-scale solar PV in some of its regions [45].
Taiwan	Decreased FIT rates for wind and solar PV and increased geothermal energy production by 5% [65].
India	Decreased FIT rates for producing wind energy in the southwest state of 'Karnataka' [65]. India has also established higher capacities to promote the rooftop PV system in 'Gujrat' state [66].
Cyprus	Expanded its capacity within its prevailing schemes concerning biogas and biomass energy plants [67].
Lithuania	Set a target to install 200 MWs of additional solar PVs by the end of 2020 and amended its net metering scheme to achieve this goal [68], [69].
Mauritius	Launched the second phase of its net metering scheme to install up to 2 MW of additional solar PV in the national grid [70].
Pakistan	Amended its net metering programme to expand its scope for selected cities across the country [71].
Other Countries (Bahrain, Argentina, Albania, Namibia, Moldova, and Tanzania)	Expanding their current net metering programmes and also formally enacted net metering policies [44].
United States	There has been a long debate and progress on net metering policies, in recent years [72].
Nevada	The Public Utilities Commission of Nevada implemented a net metering policy, which had been ceased in 2015 [73].
Arizona	Regulators decreased FIT rates for net metering to promote new rooftop solar PV in Arizona [74].

239 Policy formation and incorporation require an eclectic variety of methodical concepts [75],  
 240 including synthetic inertia and fast frequency response, to enable grid service provision from  
 241 distributed energy resources and demand-side management [66], [76]–[78]. For instance, China  
 242 released a policy document as a guide to promoting the energy storage-related industry, which  
 243 also comprises non-pumped storage projects, to reduce ‘variable RE’ curtailment and to promote  
 244 energy generation from renewables [79]. Furthermore, China’s 13<sup>th</sup> Five-Year Plan envisaged an  
 245 increase in pumped storage capacity to 40 GWs by the year 2020 [80].

#### 246 **4.2. Renewable Policy Mechanisms in Pakistan**

247 The energy crisis continues unabated in Pakistan and despite facing energy crisis and  
 248 inefficiency, the country has not yet balanced its energy mix with an appropriate contribution  
 249 from renewables and is still more dependent on the traditional energy-producing sources, i.e.,  
 250 fossil fuels and coal-based power plants; among the main reasons being non-utilisation of  
 251 indigenous resources due to the country’s unstable economic situation and a lack of appropriate  
 252 planning, coupled with lacking a comprehensive energy policy [2]. A Pakistan launched its RE  
 253 policy in 2006, for the first time [21]. Its formulation and implantation are managed and divided  
 254 among the federal, provincial and local level, pertinent institutions. These institutional entities  
 255 are responsible for addressing the various relevant issues, including energy generation,  
 256 distribution and consumption, i.e., measuring petroleum standards and gas mileage [81]. The  
 257 comparative tabulated form (see Table 3) presents a short brief about the RE situation in South  
 258 Asian countries, which shows that, Pakistan demonstrates the highest per capita electricity  
 259 consumption in South Asia after India but still, it lacks an adequate RE contribution in the  
 260 country’s total energy mix.

261 **Table 3. Comparison of the Per Capita Electricity Consumption of Some Countries in**  
 262 **South Asia** [82].

South Asian Countries	Per capita electricity consumption in kWh
India	644
Sri Lanka	636.3
Pakistan	457

Bangladesh	278.1
Nepal	454.1
Afghanistan	119.8

263 To formulate national energy policy, requires appropriate legislation, understanding or  
264 ratifying pertinent international treaties, granting incentives and subsidies to private sector's  
265 investors, government-specific special energy efficiency and incentive schemes, as well as  
266 providing comprehensive guidelines for energy conservation, ample taxation, and various other  
267 public policy practices or strategies. In Pakistan, NEPRA regulates the energy sources and  
268 determines the relevant energy prices, on the recommendations of the Water Ministry (policy  
269 enforcer) and AEDB [83].

#### 270 4.2.1. Policy Implications

271 Pakistan needs to design short, medium, and long-run policies, in order to move on from  
272 the crisis of power shortage, as well as expensive power production, by formulation,  
273 implementation and bringing structural enhancement through sustained institutional  
274 development, as well as political commitment [16]. Although, some wind and solar power  
275 projects have been launched and are contributing (a little) to the national grid, the power division  
276 of the Energy Ministry in Pakistan does not provide a robust policy concerning the induction of  
277 renewables into the country's existing energy mix. For example, small hydropower plants cannot  
278 be built because of the unavailability of a clear, relevant policy regarding induction of the  
279 renewables.

280 NEPRA, in an effort to achieve consistency with international trends, announced some  
281 upfront tariff rounds, to allow the development of projects in a relatively short period, coupled  
282 with lower tariffs; notified several tariffs plans through the NEPRA Upfront Tariff Regulations  
283 2011 (Approval and Procedure) for small hydropower and bagasse generation plants, to provide  
284 an incentivised regime. It has also recommended adopting and following a competitive bidding  
285 system, having more attractive tariffs [36]. To this end, AEDB is playing a significant role, as it  
286 is the relevant agency to the subject matter. The central concept conveyed through the  
287 Amendment Act, 2018 refers to the National Electricity Policy and the National Electricity Plan

288 (NEP&NEP), which prescribes the authorities and functions of NEPRA Act to be exercised  
289 under NEP&NEP.

290 Pakistan has massive potential to produce electricity from RE resources such as wind and  
291 solar. There is a requirement for government priorities and firm commitments, in order to  
292 effectively sufficiently and sustainably utilise or exploit these resources, through proper  
293 institutionalisation. Such action will not only overcome the power shortfall but also offer clean  
294 and environmentally-friendly energy to the country, at cheaper and more competitive rates.

#### 295 4.2.2. *The Legislation, Regulation, and Relevant Departments*

296 The primary energy policy in Pakistan was announced in 2006, however, there have been  
297 subsequent legislation and regulations concerning the administration and governing the RE  
298 sector. Major relevant departments in Pakistan include the National Transmission and Despatch  
299 Company, the National Electric Power Regulatory Authority, the Alternative Energy  
300 Development Board, the Sindh Energy Department and the Punjab Energy Department and the  
301 pertinent regulations are tabulated in Table 4, which explains the formation and the operation of  
302 the RE-related laws and regulation.

303 **Table 4. The RE-related Regulations in Pakistan [84].**

Name of the Law or Policy	Description
NEPRA (Tariff Standards and Procedures) Rules 1998	According to Section 31, read with section 46 of the Act, NEPRA developed the Tariff Standards and Procedure Rules, 1998, which provides a tariff setting process and the broad principle of tariff setting.
NEPRA (Alternative and RE) Distributed Generation and Net – Metering Regulations, 2015	It provides the policy implications concerning the development and tariff plans, to promote and encourage RE in Pakistan. The authority decided to look into the possibility of introducing net metering at the consumer level. Accordingly, an initial draft document of NEPRA (Alternative & Renewable Energy) Distributed Generation and Net Metering Regulations was prepared.
Policy for Development of RE Generation, 2006	The Government of Pakistan introduced a policy for the development of RE for electricity generation in 2006 and also introduced a phased programme for the development and execution of Alternative and RE

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	based projects in the country.
Review of environmental impact assessment (EIA) and initial environmental examination (IEE) Regulations 2000	These Regulations provide the list of projects that require an IEE and projects that require an EIA. It also provides the guiding principle concerning the various activities of IEE and EIA.
NEPRA Licensing (Modification and Application Procedure) Regulations, 1999	In exercise of the powers conferred by section 47 of the Regulation of Generation, Transmission and Distribution of Electric Power Act, 1997 (XL of 1997), NEPRA notifies such regulations, which include consideration of the application, admission of the application, application procedure, application for licence and modification to the licence.

#### 304 4.2.3. *Policies and Initiatives Concerning RE in Pakistan*

305 Pakistan is among those developing countries which have developed a systematic  
 306 framework to invite the private sector to participate in energy production. The private sector was  
 307 allowed to invest in the development of solar, wind, and biomass energy sectors, under the  
 308 Power Policy of 1994, however, the economic viability of the country and technological barriers  
 309 restricted its anticipated growth at that time. The 2006 Alternative and RE Policy of Pakistan,  
 310 consist of a comprehensive regulatory framework for exploiting the country's renewable  
 311 resources and devising RE technologies. It attracts investors by offering numerous incentives for  
 312 the private-sector, however, its success and effectiveness will depend on the successful  
 313 implementation of NEPRA directives on competitive bidding concerning wind and solar energy  
 314 generation.

315 Several initiatives launched under the Alternative and RE Policy 2006 guidelines have  
 316 brought slow progress towards the development of RE in Pakistan. AEDB, being the key  
 317 authorised department, has led in the initiatives concerning promoting RE in the country.  
 318 Barriers in attracting investment from the private sector have been removed and handled through  
 319 independent resources and also with the support of bilateral as well as multilateral development  
 320 partners. Some of the foremost, initiatives include: upfront tariffs for RE technologies;  
 321 standardised templates; net-metering; grid study for integration of intermittent RE sources; grid  
 322 integration code for solar and wind power projects; grid infrastructure development for RE  
 323 projects; quality standards for imported solar equipment; finance scheme by the state bank of



324 Pakistan for RE; NEPRA guidelines for competitive bidding (auctions); and various provincial  
325 government initiatives, including provincial governments, can also issue intent-letters for  
326 developing RE projects [37].

#### 327 4.2.4. *Revised Financing Scheme for RE by the State Bank of* 328 *Pakistan (SBP)*

329 In 2009, the SBP launched a financing scheme, to promote RE generation in the country.  
330 This scheme was solely designed for those power plants which were using RE sources such as  
331 wind, solar, biogas, bagasse cogeneration, biofuels, hydro and geothermal as fuel. The SBP  
332 promoted, 'green and sustainable banking', to meet the challenges in this domain, such as  
333 granting finance and special incentives for utilising indigenous (renewable) energy resources.  
334 These programmes will cover both small-scale RE solutions and large RE projects [85].

#### 335 4.2.5. *Pakistan's Council of RE Technologies (PCRET)*

336 PCRET is the primary government institution that coordinates and administers research  
337 and development (R&D) and other promotional activities, concerning various RE-related  
338 technologies. The Council was created through merging the National Institute of Silicon  
339 Technology (NIST) and the Pakistan Council for Appropriate Technologies (PCAT), on May 8,  
340 2001. The objectives and salient features of the institution include to: conduct RE training  
341 workshops for the general public; enhancement of PCRET facilities for advanced R&D;  
342 enhancement in the existing solar PV research facilities; produce devices, applications, and  
343 materials in the sphere of RE; create expertise, facilities and carry out research; develop  
344 appropriate required technologies; determine policies and devise short as well as long-term  
345 plans; promote and encourage RE technologies through R&D; organise various workshops,  
346 seminars and conferences, for promoting the RE-related technologies; create liaison in this  
347 domain at national and international levels; and assist and advise the government, pertinent  
348 departments and industry sector in the country [86].

349 There is significant scope covered by the work in the areas, that affects the PCRET  
350 mandate. Many of the existing PCRET programmes have suffered irretrievable harm because

351 R&D funding was extremely scarce and there was also an acute shortage of qualified technical  
352 labour. It would be desirable to carry out more advanced R&D for testing and designing already  
353 developed products, develop new concepts and train or introduce the general public in adopting  
354 these technologies in everyday life.

#### 355 *4.2.6. Energy Security Action Plan (2005–2030)*

356 Pakistan announced its Energy Security Action Plan of 2005–2030 in 2005, as  
357 demonstrated in its 2030-vision to ensure secure energy supplies [87]. Under this plan, the  
358 country's capacity for electricity generation will increase from 19,540 to 162,590 MWs by 2030.  
359 To achieve this target, it was proposed to have an energy mix including hydropower, nuclear and  
360 other RE sources, to produce around 143,050 MWs in additional capacity, under a phased  
361 programme [88]. This was estimated based on past trends of energy consumption, as well as  
362 projected future load growth; the plan was devised to promote the stability of supplies and  
363 pricing in the country. Despite the aforementioned, after passing of more than a decade, there has  
364 been very little progress towards the development, exploitation and exploration of RE resources  
365 in the country. So far, Pakistan has only added a negligible amount of modern RE sources to the  
366 national energy mix [89], which questions the government's progress and priorities, over the last  
367 ten to fifteen years.

#### 368 *4.3. Comparison of RE Policy in Pakistan's and Four Other Countries*

369 Table 5 shows the situation in Pakistan, as well as in four other countries (Spain,  
370 Germany, Sweden, and the United Kingdom) concerning national RE targets, installed capacity  
371 of wind, solar and various schemes or policies regarding producing electricity through utilising  
372 RE resources. According to the figures provided in Table 5, Pakistan is lagging far behind, not  
373 only in achieving the specific objectives but also in setting rational targets for generating energy  
374 from the RE sources. For example, as regards installed capacities to date, national RE targets and  
375 the formulation of relevant schemes and policies, all are significantly weaker, as compared to the  
376 other four countries (see Table 5). Additionally, the assessment of the RE contribution to the  
377 national grid (as provided in Figure 4; comparison of the country's situation from 2012-13 to  
378 2018-19), would seem to indicate that, the government should revise its policies and energise its

379 efforts in RE sector, to achieve its specific targets. To this end, the recommendations concerning  
380 policy measures provided in this study (see Section 6), should be considered for future  
381 development in the RE sector.

382 **Table 5. A Comparison of Pakistan's RE Policy and other Four Other Countries** [57],  
383 [90]–[93].

Components	Pakistan	Spain	Germany	Sweden	United Kingdom
National targets for RE	RE's minimum installed capacity is projected to be 9700 MW up till 2030	22.7% RE forecasted by 2020	35% RE till 2020, and 80% by 2050	50% RE till 2020	15% RE till 2020
Solar power installed capacity	200 MWs	7.13 GWs	39.6 GWs	85 MWs	9.08 GWs
Wind power installed capacity	308.2 MWs	23 GWs	44.9 GWs FITs,	6.03 GWs	13.9 GWs
Schemes or Policies	FITs, tax incentives	FITs	FITs, comprehensive RE law tax, and investment incentives	Exemption from energy taxes, Quota obligation, FITs,	FITs, renewables obligation, renewable heat incentive

## 384 **5. Strengths and Barriers in the Development of RE in Pakistan**

### 385 **5.1. Strengths of RE**

386 The world has shifted its focus over integrating RE and energy efficiency [94].  
387 International organisations have started various global campaigns, to increase awareness  
388 regarding the significance of alternative or RE worldwide, as well as encouraging policymakers  
389 and other stakeholders to consider this issue as a priority [44]. Thus far, pertinent policy-making  
390 has brought favourable results in promoting RE and energy efficiency. For example, gross  
391 domestic product (GDP) rose by 3%, together with an increase in energy demand by only 1.1%,  
392 in 2016 [95]. By applying energy efficient techniques and policies, the world has maintained a  
393 positive trend for global GDP, in comparison to 'energy use', over the last two decades [96]. It  
394 would be reasonable to comment that, global energy demand has reduced, when compared to the  
395 per unit of economic output, which is a result of making structural changes in industries, a  
396 combination of focused demand and supply-side mechanisms and policies through utilising

397 renewable resources such as the extension, consolidation and lifelong impact of energy  
398 efficiency canons for its various usages and applications; enhanced fuel efficiency standards;  
399 shifting from fossil fuels to relatively less carbon-concentrated substitutes, such as renewables;  
400 and structural changes in industries, including a shift toward more service-oriented and less  
401 energy-intensive industries.

402 Pakistan urgently needs a comprehensive energy plan that adequately addresses the  
403 issues, including energy inefficiency, poor utilisation of natural energy resources and a lack of  
404 awareness and attention to prioritising by the government and other stakeholders of a switch to  
405 renewables. Pakistan's Nationally Determined Contribution, under the 2015 Paris Agreement,  
406 has set a target to decrease its greenhouse gas emissions by 20%, by 2030 [37]. To this end, the  
407 use of oil and gas, together with the electricity sector being dealt with under one energy ministry  
408 since 2017, would seem to offer the opportunity for the country to develop a better-co-ordinated  
409 energy plan, which may reduce institutional obstacles and create a unified position on the RE  
410 planning process and implementation for environmentally-friendly, as well as clean energy  
411 mechanisms. It is also worth mentioning here that, Pakistan's Energy Security Action Plan  
412 (2005–2030) reveals that, the country's anticipated capacity for electricity generation will  
413 increase from 19,540 to 162,590 MWs, by 2030 [87]. To achieve this target, it was proposed to  
414 have an energy mix including hydropower, nuclear and other RE sources producing around  
415 143,050 MWs, as additional capacity under a phased programme [88].”

## 416 **5.2. Barriers to the Development of RE Sector of Pakistan**

### 417 **5.2.1. Poor Infrastructure and Market Access, along with Financial** 418 **Barriers**

419 Grid reinforcement, suitable grid codes and relevant infrastructure are required for the  
420 extraction of energy from RE sources, which will require further significant investment in the  
421 power infrastructure, in order to allow RE sources to contribute to the national grid. The  
422 inadequate funds and lack of financial support or incentive schemes from the government for RE  
423 sources, represents one of the main barriers to encouraging a meaningful contribution from the  
424 country's RE sector and of course, the current situation does not offer investor appeal.

425 5.2.2. *Policy Challenges*

426 Presently, there would appear to be no or only nominal focus and concern about the  
427 current situation, as indicated by the various policies of the government concerning efficient  
428 utilisation of RE resources, despite the apparent lack of success of existing policies and  
429 legislation. It is fairly evident that, there is a lack of competition between conventional and RE  
430 resources and various economic incentives, such as the exclusion of external costs on non-RE  
431 sources, lengthy licensing procedures and feed-in-tariff are also provided to the conventional  
432 means of energy production, which inhibit the possible benefits from RE enhancing sources to  
433 the national grid [97].

434 5.2.3. *Information-Based Technical Capacity*

435 The deficiency concerning technical information (i.e. sunshine and wind speed data) is  
436 among the critical barriers to harvesting RE technologies in Pakistan, which encourages  
437 extracting benefits from such sources. In addition, the shortage of relevant service corporations  
438 (contractors, consultants and equipment suppliers) and lack of essential professional expertise,  
439 are inhibiting any meaningful progress [97].

440 5.2.4. *Institutional Barrier*

441 It is an unfortunate reality that, the relevant institutions in Pakistan have been exhibiting a  
442 lack of unanimity and cohesive action, concerning the improvement, development, and  
443 enhancement of investments in the RE sector [31]. This level of poor or lack of organisation  
444 between relevant government agencies and other stakeholders in the country, hinders the  
445 development and proper utilisation of these RE sources.

446 5.2.5. *Absence of Social Awareness*

447 Besides the factors mentioned earlier, one significant barrier to the progress of RE sector  
448 of Pakistan is the absence of much-needed awareness schemes addressed to the general public  
449 concerning compensation, benefits and importance of using modern technologies concerning RE  
450 sources. This omission discourages public participation in the national development process.

451 **5.3. Lesson-learning and Moving Towards the Way Out**

452 Climate change has caused a number of incidences of environmental harm and apparently  
453 contributed to an increase in global temperatures, thus meriting implementing urgent action to  
454 stabilise global the climate. Shifting energy production from the traditional sources to perceived  
455 clean RE sources, could offer the way forward, to a more sustainable world. To this end, China  
456 may assist Pakistan both financially as well as through technology transfer, in exploiting the  
457 country's RE resources, since China is investing considerably in Pakistan's energy sector, under  
458 CPEC. It may base as regards regional development, where China sees its involvement,  
459 including investing significantly in various projects under CPEC (an extended part of Chinese  
460 Belt and Road Initiative) [98]. Since China has strategic interests and is already assisting  
461 Pakistan in many ways, including combating the energy crisis, i.e., installation of a coal-based  
462 power plant in Pakistan, it is, therefore, suggested that it would be beneficial, as well as  
463 environmentally friendly, if China might also assist Pakistan in the development of RE  
464 technologies. This would make Pak-China collaboration more feasible in this regard, than might  
465 calling for assistance from others, such as ASEAN and the EU. Such an action would, however,  
466 bring some potential national risks, including the issue of the repayment of foreign debt, since  
467 Pakistan is already facing various economic problems, as regards the servicing of foreign debt  
468 [99].

469 The above situation, including the global trends and comparative presentation of  
470 Pakistan's RE with some other countries, offers some lessons for Pakistan about how it may  
471 learn from their practices and improve the environmental situation in the country. The  
472 government, thus, with the help of private local or international organisations, must pay heed to  
473 not only exploiting the existing RE resources but also exploring new options, in the face of  
474 potentially an overwhelming power demand and supply gap. To this end, several foreign  
475 organisations might be consulted and might also be a part of the various energy negotiations  
476 under CPEC. In addition, it is imperative to encourage the private sector, semi-government and  
477 local organisations to promote RE-related technologies, i.e. solar cells, hydel turbine, micro-wind  
478 and wind farms, since Pakistan possess ample potential for harnessing these RE sources.

## 479 **6. Conclusion and Recommendations**

480 The significance of installing alternatives or renewables in energy production is vital in the  
481 contemporary industrial and technology regime. Most of the developed countries in the world  
482 have recognised, adopted, and set targets to shift their energy generation from conventional  
483 sources to RE sources. Unfortunately, despite having an energy crisis in the form of electricity  
484 shortfall and expensive production, Pakistan still depends too much on conventional energy  
485 sources. Pakistan has had its RE policy for more than a decade (in 2006), however, there is still a  
486 minimal contribution from renewables to the energy mix and indeed, fossil fuel developments  
487 are still ongoing. The coal-based and other conventional energy sources may be the short-term  
488 solution to the country's power crisis, but will have a substantial environmental impact in the  
489 long-run, rebalancing with renewables is not accelerated. A degree of urgency is required from  
490 the government and various other stakeholders, to revolutionise the energy sector of Pakistan,  
491 and create a link between energy production and efficiency, in order to achieve economic  
492 development by utilising the country's natural resources to meet its energy demands more  
493 efficiently and at affordable prices, as well as making the world safer, more sustainable and  
494 environmentally-friendly.

495 This study offers proposals for devising a sustainable clean energy system in Pakistan and  
496 other developing countries, which are striving to establish or enhance their RE sector, while  
497 facing similar barriers and it recommends (below) comprehensive as well as rational policy  
498 measures to keep such endeavours live and to integrate future adjustments:

- 499 i. Develop, coordinate and then ensure implementation of integrated energy policy across  
500 the country;
- 501 ii. Binding targets encourage investors, since they are not so vulnerable to variations in the  
502 political climate. Therefore, it is recommended to set short, medium and long-term  
503 targets, especially for RE;
- 504 iii. Encourage RE zoning, and competitive procurement; new RE zoning should be  
505 considered and synchronised with current national grid development plans, to lessen

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- 506 concerns that RE projects make grid operations more problematical. The  
507 'Quaid-e-Azam Solar Park' is an appropriate illustration of RE zoning.
- 508 iv. Involve the private sector in transmission development, create an enabling environment  
509 for private-sector involvement and develop a comprehensive distributed power  
510 generation plan, in order to improve overall energy efficiency;
- 511 v. Lack of experience and technical challenges in power generation and distribution are  
512 valid concerns, which should be addressed through capacity building in the relevant  
513 departments;
- 514 vi. Some long-run plans are required, comprising clear policies as well as an appreciation of  
515 the supply and demand situation, in order to maintain continued reliability in the system;  
516 to this end, small hydropower plants should be encouraged, for the long-term  
517 sustainability of this sector;
- 518 vii. New induction and exploration of indigenous (renewable) energy resources should be  
519 stimulated, to diminish dependence on imported fuel;
- 520 viii. The Power Division of the Ministry of Energy should be urged to resolve the technical  
521 issues as well as policy level ambiguities, in promoting the renewable technologies, since  
522 wind and solar provide clean energy, without using fuel;
- 523 ix. Ministry of Energy (Power Division) being tasked with responsibility for power  
524 generation, distribution and transmission, is required to take extraordinary steps to ensure  
525 the readiness of stable distribution and transmission infrastructure, for ultimately  
526 providing a more reliable electricity supply;
- 527 x. It is suggested that, the NEPRA and other concerned departments should adopt all these  
528 measures, which may help in tracking the flow of electricity from high voltage grids to  
529 end-consumers. To this end, centralised monitoring systems, remote metering devices,  
530 and automatic metering systems should be installed across the country, as soon as  
531 possible;



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- 532 xi. The provincial bodies which are responsible for power generation as well as distribution,  
533 require to enhance their capacities and skills improvement in human resources;
- 534 xii. It is also suggested, the 'Net-Metering regime' should continue to reduce the burden on  
535 constrained networks; and
- 536 xiii. It is recommended to encourage and initiate local manufacturing units to produce energy  
537 from RE sources, in order to decrease the capital cost of key equipment in transmission,  
538 generation, and distribution sectors.

539 **Data Availability Statement**

Availability of Data	Temple for Data Availability Statement
No scientific data is included	The current table is being prepared as a requirement of the journal. However, the current study does not use any specific scientific data sets, instead, it is based on the qualitative means of analytical studies. Nonetheless, any information, fact or figures used in the paper are duly cited and appropriately added in the reference part of the paper.

540

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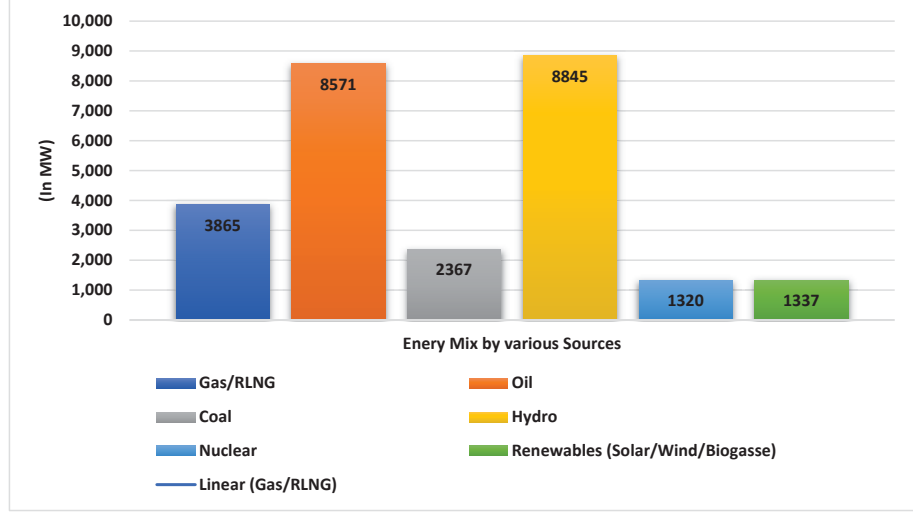


Figure 1. The share of Installed Capacity Mix by Source (as of March 2019) [40].

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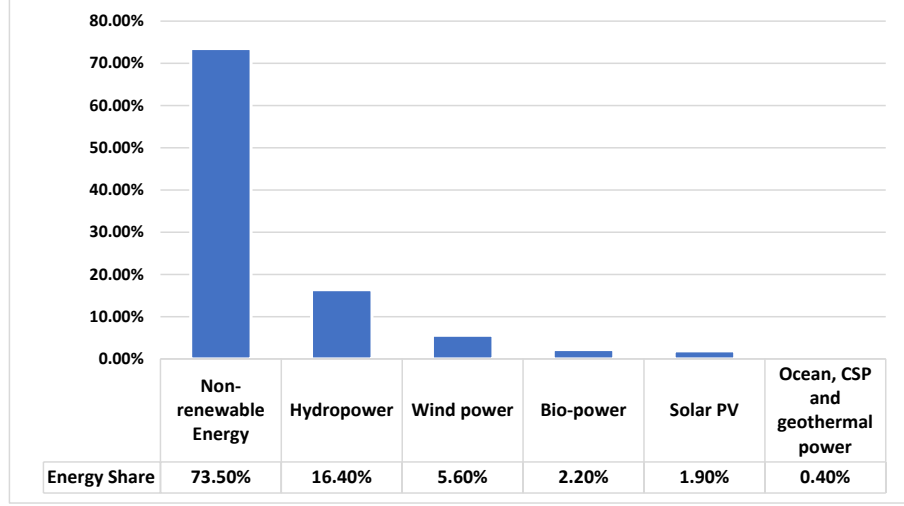


Figure 2. Share of RE in Global Electricity Production [42].

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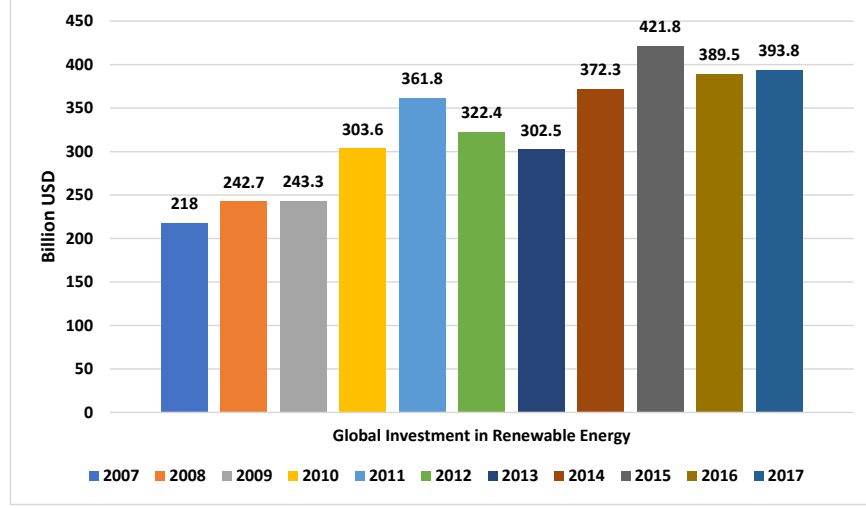


Figure 3. Global Trends in RE Investment in the Recent Years [44].



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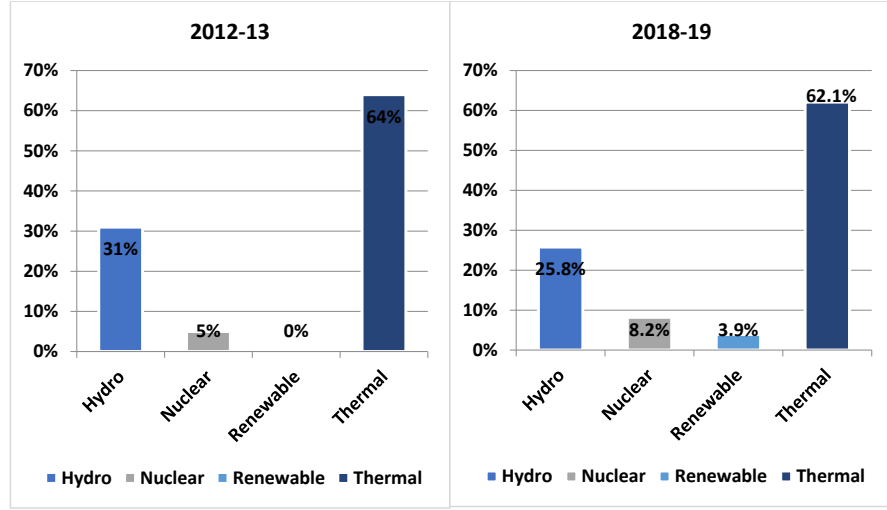


Figure 4. Renewable's Share in Electricity Generation in Pakistan [35], [61], [40].